# REPORT OF THE AUDIT OF THE HARRISON COUNTY SHERIFF

For The Year Ended December 31, 2010



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE HARRISON COUNTY SHERIFF

#### For The Year Ended December 31, 2010

The Auditor of Public Accounts has completed the Harrison County Sheriff's audit for the year ended December 31, 2010. Based upon the audit work performed, the financial statement presents fairly, in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees decreased by \$2,865 from the prior year, resulting in excess fees of \$21,563 as of December 31, 2010. Revenues decreased by \$2,198 from the prior year and expenditures increased by \$667.

#### **Report Comment:**

2010-01 The Sheriff's Office Lacks Adequate Segregation Of Duties Over Receipts And Disbursements

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Alex Barnett, Harrison County Judge/Executive The Honorable Bruce Hampton, Harrison County Sheriff Members of the Harrison County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the Sheriff of Harrison County, Kentucky, for the year ended December 31, 2010. This financial statement is the responsibility of the Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the Sheriff for the year ended December 31, 2010, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 8, 2011 on our consideration of the Harrison County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government</u> Auditing Standards and should be considered in assessing the results of our audit.



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The Honorable Alex Barnett, Harrison County Judge/Executive The Honorable Bruce Hampton, Harrison County Sheriff Members of the Harrison County Fiscal Court

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

2010-01 The Sheriff's Office Lacks Adequate Segregation Of Duties Over Receipts And Disbursements

This report is intended solely for the information and use of the Sheriff and Fiscal Court of Harrison County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these interested parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

August 8, 2011

## HARRISON COUNTY BRUCE HAMPTON, SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2010

#### Revenues

State - Kentucky Law Enforcement Foundation Program Fund (KLEFPF)		\$ 37,073
State Fees For Services:  Justice Center Security Payroll  Finance and Administration Cabinet  Telecommunications Tax	\$ 47,824 7,465 1,669 789	
Transport Prisoners HB 452	9,249	66,996
Circuit Court Clerk: Fines and Fees Collected		9,710
Fiscal Court		217,450
County Clerk - Delinquent Taxes		16,140
Commission On Taxes Collected		238,398
Other Fees on Taxes Collected Add-On Fees		21,749
Fees Collected For Services:		
Auto Inspections Accident and Police Reports	2,680 294	
Serving Papers	37,000	
Court Ordered Payments	7,570	
Carrying Concealed Deadly Weapon Permits	 4,560	52,104
Other:		
Bond	101	
Miscellaneous	 976	1,077
Interest Earned		165
Borrowed Money:		
State Advancement		90,000
Total Revenues		750,862

#### HARRISON COUNTY

#### BRUCE HAMPTON, SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31,2010

(Continued)

#### **Expenditures**

Operating Expenditures:			
Personnel Services-			
Deputies' Salaries	\$ 288,012		
Part-Time Salaries	32,292		
Other Salaries	47,735		
Overtime	22,093		
KLEFPF	27,856		
Employee Benefits-			
KLEFPF Retirement	9,216		
Employer Paid Health Insurance	96,551		
Contracted Services-			
Advertising	2,238		
Vehicle Maintenance and Repairs	198		
Materials and Supplies-			
Office Materials and Supplies	3,973		
Uniforms	7,860		
Equipment	5,279		
Other Charges-			
Conventions and Travel	5,629		
Dues	625		
Postage	3,832		
Training	1,063		
Bond	435		
Fiscal Court Payments	7,570		
Miscellaneous	738	\$ 563,195	
Debt Service:			
State Advancement		90,000	
State Navancement		 70,000	
Total Expenditures			\$ 653,195
Net Revenues			97,667
Less: Statutory Maximum			76,104
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Excess Fees Due County for 2010			21,563
Payment to Fiscal Court - January 21, 2011			 21,563
Balance Due Fiscal Court at Completion of Audit			\$ 0

#### HARRISON COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2010

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the Sheriff as determined by the audit. KRS 134.310 requires the Sheriff to settle excess fees with the fiscal court at the time he files his final settlement with the fiscal court.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2010 services
- Reimbursements for 2010 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2010

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

HARRISON COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2010 (Continued)

#### Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.16 percent for the first six months and 16.93 percent for the last six months.

Hazardous covered employees are required to contribute 8 percent of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 9 percent of their salary to be allocated as follows: 8% will go to the member's account and 1% will go to the KRS insurance fund. The county's contribution rate for hazardous employees was 32.97 percent for the first six months and 33.25 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008 aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

HARRISON COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2010 (Continued)

#### Note 3. Deposits

The Harrison County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Harrison County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2010, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

#### Note 4. Drug Forfeiture Accounts

#### A. Federal

The Harrison County Sheriff's office maintains a federal drug forfeiture account. This account is funded by proceeds from the confiscation, surrender, or sale of real and personal property involved in drug related convictions. This account had a beginning balance of \$24,636. Receipts during the year were \$1,587, which includes \$21 in interest income. Disbursements during the year totaled \$4,988 and were for allowable costs. As of December 31, 2010, the ending balance was \$21,235.

#### B. State

The Harrison County Sheriff's office also maintains a state drug forfeiture account. This account is funded by proceeds from the confiscation, surrender, or sale of real and personal property involved in drug related convictions. This account had a beginning balance of \$1,176. Receipts during the year were \$2,297, which includes \$1 in interest income. Disbursements during the year totaled \$1,026 and were for allowable costs. As of December 31, 2010, the ending balance was \$2,447.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Alex Barnett, Harrison County Judge/Executive The Honorable Bruce Hampton, Harrison County Sheriff Members of the Harrison County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Harrison County Sheriff for the year ended December 31, 2010, and have issued our report thereon dated August 8, 2011. The Sheriff's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Harrison County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying comment and recommendation, we identified a certain deficiency in internal control over financial reporting that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying comment and recommendation as item 2010-01 to be a material weakness.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Harrison County Sheriff's financial statement for the year ended December 31, 2010, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

The Harrison County Sheriff's response to the finding identified in our audit is included in the accompanying comment and recommendation. We did not audit the Sheriff's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the Harrison County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

August 8, 2011



#### HARRISON COUNTY BRUCE HAMPTON, SHERIFF COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2010

#### INTERNAL CONTROL - MATERIAL WEAKNESS:

### 2010-01 The Sheriff's Office Lacks Adequate Segregation Of Duties Over Receipts And Disbursements

During our review of internal controls, we found the Sheriff's office has a lack of adequate segregation of duties over receipts and disbursements. The person primarily responsible for handling receipts also records receipts in the ledger and prepares bank deposits. Additionally, this individual is also responsible for preparing and signing checks, as well as preparing monthly bank reconciliations and monthly reports. By having the same employee perform these functions, the risk that errors or fraud could occur and not go detected increases. The Sheriff could mitigate these risks by implementing the following compensating controls:

- The Sheriff should periodically, compare the daily bank deposit to the daily checkout sheet and then compare the daily checkout sheet to the receipts ledger. Any differences should be reconciled. The Sheriff should document this review by initialing and dating the daily checkout sheet and receipts ledger.
- The Sheriff should periodically compare invoices to payments. The Sheriff initialing the invoice could document this.
- The Sheriff should require dual signatures on all disbursement checks, with one required signature being that of the Sheriff.
- The Sheriff should periodically, compare the bank reconciliation to the balance in the checkbook. Any differences should be reconciled. This could be documented by having the reviewer initial the bank reconciliation and the balance in the checkbook.
- The Sheriff should compare the quarterly financial report to the receipts and disbursements ledgers for accuracy. Any difference should be reconciled. The Sheriff should document this review by initialing and dating the quarterly report.

Sheriff's Response: OK.